

### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8 1595 Wynkoop Street DENVER, CO 80202-1129 Phone 800-227-8917 http://www.epa.gov/region08

Ref: 8ENF-UFO

SEP 2 8 2010

## <u>CERTIFIED MAIL – 7009-3410-0000-2591-5499</u> <u>RETURN RECIEPT REQUESTED</u>

Laura Bacon, Registered Agent FX Drilling Company, Inc. PO Box 449 Central and Main Shelby, MT, 59474

> Re: Proposed Compliance Order, Penalty Complaint, And Notice Of Opportunity For Hearing Docket No. **SDWA-08-2010-0082**

Dear Ms. Bacon,

Enclosed is a Proposed Compliance Order, Penalty Complaint, And Notice Of Opportunity For Hearing (complaint) issued by the Environmental Protection Agency (EPA) as authorized by the Safe Drinking Water Act (SDWA), 42 U.S.C. § 300h-2. The document alleges that FX Drilling Company, Inc., has violated the SDWA and proposes both compliance requirements and the assessment of a civil penalty. Please note that there are deadlines in the complaint that must be met. The complaint is effective upon the receipt date and the company has thirty (30) calendar days to file an answer to dispute the contents of the complaint.

Also note that under the Rules of Practice, you may just send in a check for that amount to settle the proceeding, without the need for a settlement agreement, once the required public notice period has occurred. 40 C.F.R. §§ 22.18; 22.45. A sheet with payment instructions is enclosed.

If you have any technical questions, contact Sarah Roberts at the above address (with the mail code 8ENF-UFO) or by phone at (303) 312-7056. For legal questions, the attorney assigned to this matter is David Janik, who can be reached at the above address (with the mail code 8ENF-L) or by phone at (303) 312-6917. We urge your prompt attention to this matter.

Sincerely.

Andrew M. Gaydosh Assistant Regional Administrator Office of Enforcement, Compliance and Environmental Justice

Enclosures:

Proposed Compliance Order, Penalty Complaint, and Notice of Opportunity for Hearing Part 22 Rules of Practice Public Notice Penalty payment instructions  cc: The Honorable Willie A. Sharp, Jr., Chairman Blackfeet Tribe
P.O. Box 850
Browning, Montana 59417

> Gerald Wagner, Environmental Director Blackfeet Tribe P.O. Box 2029 Browning, Montana 59417

George Hudak Montana Board of Oil & Gas Conservation 2535 St. John's Avenue Billings, Montana 59102

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY 2010 SEP 28 AM 11:43 **REGION 8**

Docket No. SDWA-08-2010-0082

HEARING CLUDIE

In the Matter of:	)	
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FX Drilling Company, Inc.	)	PROPOSED COMPLIANCE ORDER,
	)	PENALTY COMPLAINT AND NOTICE OF
	)	OPPORTUNITY FOR HEARING
Respondent.	)	

## INTRODUCTION

1. This Proposed Compliance Order, Penalty Complaint, and Notice of Opportunity for Hearing (complaint) is authorized by Congress in section 1423 of the Public Health Service Act. commonly known as the Safe Drinking Water Act (the Act). 42 U.S.C. § 300h-2. The Environmental Protection Agency (EPA) regulations authorized by the statute are set out in part 144 of title 40 of the Code of Federal Regulations (C.F.R.), and violations of the statute, permits or EPA regulations constitute violations of the Act. The rules for this proceeding are the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation. Termination or Suspension of Permits ("Rules of Practice")," 40 C.F.R. Part 22, a copy of which is enclosed.

2. The undersigned EPA official has been properly delegated the authority to issue this complaint.

3. EPA alleges that FX Drilling Company, Inc. (Respondent) has violated the regulations and therefore the Act, as more fully explained below.

# NOTICE OF OPPORTUNITY FOR A HEARING

4. Respondent has the right to a public hearing before a presiding officer within the Agency to (1) disagree with any fact alleged by EPA in the complaint, (2) state the grounds for any legal defense or (3) disagree with the appropriateness of the proposed penalty.

5. To disagree with the complaint and assert Respondent's right to a hearing, Respondent must file a written answer (and one copy) with the Regional Hearing Clerk (1595 Wynkoop Street (8RC); Denver, Colorado 80202) within thirty (30) calendar days of receiving this complaint. The answer must clearly admit, deny or explain the factual allegations of the complaint, the grounds for any defense, the facts Respondent may dispute, and Respondent's

specific request for a public hearing. Please see section 22.15 of the Rules of Practice for a complete description of what must be in the answer. FAILURE TO FILE AN ANSWER AND REQUEST A HEARING WITHIN THIRTY (30) CALENDAR DAYS MAY WAIVE RESPONDENT'S RIGHT TO DISAGREE WITH THE ALLEGATIONS OR PROPOSED PENALTY, AND RESULT IN A DEFAULT JUDGMENT AND ASSESSMENT OF PENALTY UP TO THE MAXIMUM AUTHORIZED BY THE ACT.

## SETTLEMENT NEGOTIATIONS

6. EPA encourages discussing whether cases can be settled through informal settlement conferences. If Respondent wants to pursue the possibility of settling this matter, or has any other questions, contact the attorney listed at the end of this complaint. Please note that calling the attorney or requesting a settlement conference does NOT delay the running of the thirty (30) day period for filing an answer and requesting a hearing.

# GENERAL ALLEGATIONS

The following general allegations apply to all times relevant to this action and to each violation alleged in this complaint:

7. Respondent, FX Drilling Company, Inc., is a corporation doing business in the State of Utah.

8. Respondent is a "person" as defined in the Act, and is therefore subject to the requirements of the statute and regulations. 42 U.S.C. § 300f (12), 40 C.F.R. §§124, 144 and 146.

9. Respondent owns and/or operates a salt water disposal well named "Rieckhoff A-7" in the northwest quadrant of the southeast quadrant of section 36, township 32N, range 6W of Glacier County, Montana.

10. The Rieckhoff A-7 well is a "Class II Injection Well" as defined by 40 C.F.R. §§144.80 and 146.5.

11. The Rieckhoff A-7 well is authorized to operate by EPA permit MT20060-00072, and Respondent is required to comply with all conditions in the permit.

12. From July of 2009 through at least September of 2009, the maximum allowable injection pressure (MAIP) authorized by the permit for this well was 2350 pounds per square inch gauge (psig).

13. During September of 2009 Respondent injected at the well at a pressure of 2375 psig.

14. Respondent violated EPA regulations and therefore the statute by operating a Class II salt water disposal well at pressures greater than the permitted maximum. 42 U.S.C. § 300h-2 (c)(1); 40 C.F.R. §§ 144.51(a) and 144.52(a)(3), and 146.23.

### PROPOSED CIVIL PENALTY

15. For an administrative proceeding, the Act authorizes the assessment of a civil penalty of up to \$16,000 per day, for each violation of the Act, up to a maximum of \$177,500. 42 U.S.C. § 300h-2 (c)(1). The Act requires EPA to take into account appropriate factors in assessing a civil penalty, including the seriousness of the violations, the economic benefit resulting from the violations, any history of such violations, any good-faith efforts to comply with the requirements, the economic impact on the violator, and such other matters as justice may require. Taking such factors into account, EPA proposes the assessment of a civil penalty of \$5,000 for the violations alleged in this complaint.

16. As required by the Act, prior to the assessment of a civil penalty, EPA will provide public notice of the proposed penalty, and reasonable opportunity for the public to comment on the matter and present evidence in the event a hearing is held 42 U.S.C. § 300h-2 (c)(3)(B).

17. To discuss settlement or ask any questions you may have about this case or process, please contact David J. Janik, Senior Enforcement Attorney, at (303) 312-6917, or the address below.

United States Environmental Protection Agency Region 8, Office of Enforcement, Compliance and Environmental Justice 1595 Wynkoop Street (ENF-L) Denver, CO 80202

By:

Andrew M. Gaydosh Assistant Regional Administrator Office of Enforcement. Compliance And Environmental Justice

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# In the Matter of:FX Drilling Company, Inc.Docket No.:SDWA-08-2010-0082

## CERTIFICATE OF SERVICE

The undersigned hereby certifies that the original and one copy of the Proposed Compliance Order, Penalty Complaint, Notice of Opportunity for Hearing and Public Notice were hand-carried to the Regional Hearing Clerk, EPA Region 8, 1595 Wynkoop Street; Denver, Colorado 80202-1129, and that a true copy of the same with the Consolidated Rules of Practice (40 C.F.R. Part 22) and was sent via Certified Mail to:

Laura Bacon, Registered Agent PO Box 449 Central and Main Shelby, MT 59474

Date

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### U.S. ENVIRONMENTAL PROTECTION AGENCY PUBLIC NOTICE OPPORTUNITY FOR PUBLIC COMMENT ON PROPOSED COMPLIANCE ORDER, PENALTY COMPLAINT, AND NOTICE OF OPPORTUNITY FOR HEARING AGAINST FX DRILLING COMPANY, INC, FOR FAILURE TO COMPLY WITH UNDERGROUND INJECTION CONTROL REGULATIONS

### PURPOSE OF PUBLIC NOTICE

The purpose of this notice is to solicit written comments on a Proposed Compliance Order, Penalty Complaint, and Notice of Opportunity for Hearing (complaint) [Docket No. SDWA-08-2010-0082 ] that Region 8 of the United States Environmental Protection Agency (EPA) has issued to FX Drilling Company, Inc., for alleged violations at the facility located in the northwest quadrant of the southeast quadrant of Section 36, Township 32N, Range 6W of Glacier County, Montana. The complaint alleges violations of the Safe Drinking Water Act (SDWA) and the regulations detailing the requirements of the SDWA's Underground Injection Control (UIC) program. These regulations govern the injection of fluids that may endanger an underground source of drinking water (USDW). The complaint alleges that the company injected fluids in a well above the allowed pressure and proposes compliance requirements and a civil penalty of \$5,000 for the alleged violation.

EPA desires to receive written comments from any interested party having knowledge of the alleged violations or who can provide any information useful to ensure that the complaint is appropriate. EPA will review and consider all comments received, and will thereafter determine whether the comments, if any, justify the modification or withdrawal of the complaint.

### BACKGROUND

Part C of the SDWA (40 U.S.C. §300h et seq) requires EPA to regulate underground injection of fluid through wells to assure that underground sources of drinking water (USDWs) are not endangered. Section 1421 of the SDWA (40 U.S.C. §300h) requires EPA to administer UIC programs in States or Indian Reservations that do not have approved UIC programs. Regulation of the UIC Class V Program has not been delegated to the Blackfeet Indian Tribe, therefore, EPA administers the program in accordance with title 40 of the Code of Federal Regulations (40 C.F.R.) parts 124, 144, 146, 147, and 148.

The UIC injection well, which is the subject of this complaint, is a Class II well which injects fluids for enhanced recovery of oil or natural gas pursuant to 40 C.F.R. §146.5(b)(2).

The complaint alleges that FX Drilling Company, Inc., is in violation of UIC regulations and is subject to appropriate penalties for failing to prevent movement of fluids into a USDW that may cause a violation of a primary drinking water regulation under 40 C.F.R. Part 142 or otherwise adversely affect the health of persons.

### PUBLIC COMMENTS

Written comments on the complaint are encouraged and will be accepted at the address listed below for a period of thirty (30) calendar days after the publication of this notice. Written comments submitted by the public, as well as information submitted by FX Drilling Company. Inc., will be available for public review as part of the Administrative Record, subject to the provisions of law restricting the disclosure of confidential information. FX Drilling Company. Inc., may request a hearing. Any person submitting written comments will be notified of and has a right to participate in such a hearing. The complaint and the Administrative Record are available for review between 9:00 a.m. and 4:00 p.m. at the address listed below. Any person wishing to view the Administrative Record or receive a copy of this public notice should call Sarah Roberts in the Technical Enforcement Program, EPA Region 8, at (303) 312-7056 before visiting EPA Region 8 offices. Please submit written comments to:

> Tina Artemis (8RC) Regional Hearing Clerk U.S. EPA, Region 8 1595 Wynkoop Street Denver, Colorado 80202

### THE DECISION

EPA will review and consider all public comments received on the public notice and will thereafter determine whether the comments, if any, justify the modification or withdrawal of the complaint. If the complaint is revised, copies shall be provided to all parties and to all members of the public who have commented.

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Philip S. Strobel, Acting Director Technical Enforcement Program Office of Enforcement, Compliance and Environmental Justice U.S. EPA, Region 8 1595 Wynkoop Street Denver, CO 80202